

$\bullet \bullet \bullet \bullet$

EXPLORING THE POTENTIAL FOR FLOATING PHOTOVOLTAIC SOLAR ON MAN-MADE RESERVOIRS IN THE UNITED STATES

ADRIENNE DUNHAM

CAPSTONE PRESENTATION M.S. IN ENERGY POLICY & CLIMATE JOHNS HOPKINS UNIVERSITY MAY 2021

RESEARCH QUESTION

What factors contribute to successful floating photovoltaic solar project development on man-made reservoirs in the US?



FPV BACKGROUND

- Rapidly emerging technology where PV solar systems are sited directly on water bodies using floats or pontoons and regular PV panels
- First project was in US in 2008 at CA Vineyard wastewater treatment – now over 20 operating projects in US
 - Largest US project online March 2021 4.78 MW Healdsburg Solar Project, California
- China & Japan are industry leaders growth in Latin America, Southeast Asia, and Northern Europe
 - 3 GW operating globally in 2020
- NREL study found over 24,000 suitable man-made reservoirs in US for project sites







METHODS

- Extensive document analyses
 - World Bank FPV & Land-Based PV Development Handbooks
 - NREL, NRDC, EPA, SEIA, DNV, IFC, NRDC publications & data
 - Peer-reviewed academic journals
 - News articles
- Table comparison of key factors impacting both FPV & land-based solar project development
 - In-depth analysis of each factor to understand differences, similarities, and to make case for increased development of FPV in US.

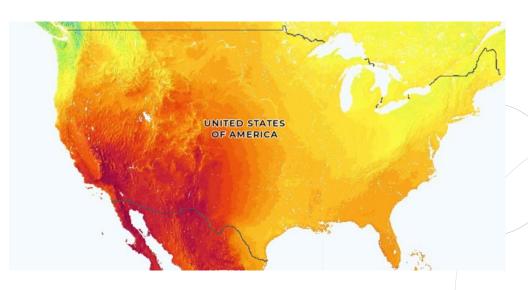


RESULTS: SITE ASSESSMENT

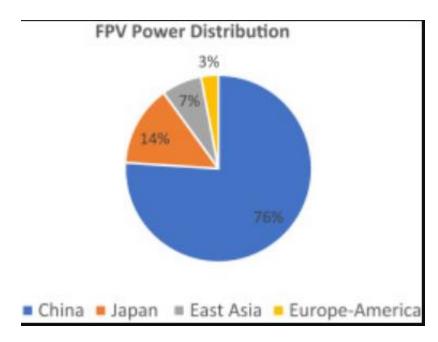


Key Factors:

- Transmission Line Proximity & Substation
- Location
- Water/Land Surface Use
- Underwater Terrain & Soil Conditions



- FPV spares land that can be used for agriculture, development, tourism, natural areas left for carbon-capture
 - Utilizing existing, typically untouched sites with existing infrastructure already in place
 - FPV can spare avg. of 2.7x area of land-based PV installed on capacity basis
 - Reduces need for tree clearing, land grading
- Excludes any man-made reservoirs used for fishing, navigation, recreation or are located >50 mi. from transmission line
- Potential FPV projects would cover no more than 27% of water surface



Key Factors:

- Risk Assessment
- Market Assessment
- Federal Regulations
- State Regulations & Permitting
- Local Regulations & Permitting

RESULTS: FEASIBILITY STUDIES

- FPV risk analyses can be modeled off land-based PV
- US FPV market capacity = 1,260 GWp
 - 1-5 MW projects water utilities, industrial, commercial customers
 - Tracking vs. stationary panels
- US land-based PV 97.7 GWdc total installed capacity 2020 (43% of all new capacity added in 2020)
 - Expect additional 324 GW by 2030
- Investment Tax Credit (ITC)
- Renewable Portfolio Standards/Clean Energy Standards
- Biden Administration Climate Plan & Paris Agreement

RESULTS: ENVIRONMENTAL & SOCIAL ASSESSMENTS

Key Factors:

- Environmental Impact
- Shading Impact
- Water Use
- Social Impact
- Safety



- Environmental Impact Statements
- Environmental Benefits:
 - Reduces water evaporation from reservoirs
 - Beneficial in drought-prone areas
 - Improves water quality
 - Bird collision reduction
 - Reduces water movement to minimize erosion
 - Shading reduces eutrophication
 - Improve drinking water quality
- Environmental & Social Risks:
 - System manufacturing requires lots of energy
 - Safety risk of falling into water, public access



RESULTS: FINANCING & CONTRACTING



- LCOE
- OpEx (O&M)
- CapEx (capital expenditure)
- Offtake Type
- Tax Incentives



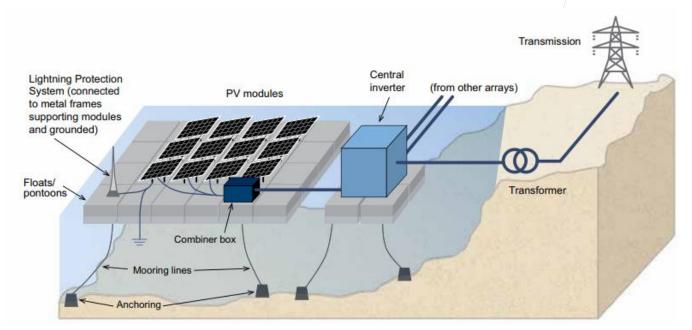
• Total cost of FPV sightly higher (10-15%) than ground-mounted, but nearing price equivalence

- FPV higher CapEx
 - floats cost 25% of total CapEx
 - Offset by higher costs of land acquisition, permitting costs, soil leveling, civil works, etc. of land-based PV
- FPV lower OpEx costs
 - Main costs = lease/rental fees for installation site, O&M costs, & insurance
- Majority of projects have been contracted through power purchase agreements
- Investment tax credit & MARCS as potential future incentive



RESULTS: SYSTEM DESIGN

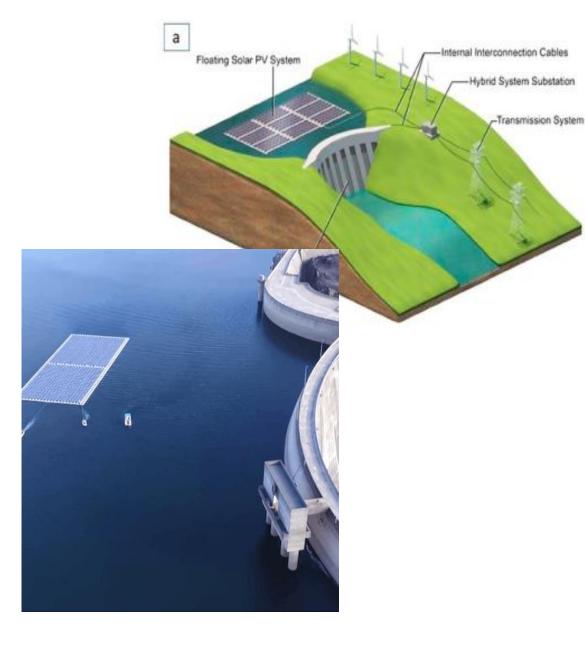
- PV modules are the same for FPV & landbased solar
 - Mounted on top of float or pontoons to convert incandescent solar irradiation into electricity
- Cooling Impact
 - Water has larger specific heat than ground heats slower
 - Water can eject heat through evaporation
 - Operating temperature of FPV solar cells lower than land-based
 - increased efficiency by 5-10% in arid regions
 - Increased power production by 1.5% to 22%
- Weather resistant



Key Factors:

10

- Equipment
- Performance



RESULTS: FPV & HYDROPOWER

- Reduction in evaporation rates can alleviate drought impacts
- Can utilize existing transmission infrastructure
- Sited closer to demand centers
- Covering 3-4% of hydropower reservoir with FPV could double installed capacity & strategically manage water resources
- Hybrid system smooths variability of solar output



RESULTS: PROCUREMENT & CONSTRUCTION

- Knowledgeable and experienced EPC contractor
- E, P & C management plans required
- Numerous stakeholders involved
- Components assembled on land
- Far less construction time & civil works than land-based
 - 1 week for FPV 3MW project vs. 8 weeks land-based







Key Factors:

- Suppliers & Procurement Management
- Construction Methods



RESULTS: OPERATION & MAINTENANCE

Key Factors:

- Technical Maintenance
- Cleaning & Site Upkeep
- FPV parts are more difficult to access & repair
 - Specific training required less trained workers in field
- High humidity site can accelerate corrosion/oxidation of metal parts
- Lower risk of theft and vandalism
- Quick access to water & easy pathways between floats for cleaning
 - Bird dropping & dust removal



DISCUSSION & CONCLUSION

- Every state has floating solar potential
- Each project comes with own challenges and sets of characteristics, but are offset by significant benefits
- Analysis confirmed hypothesis that there is a high potential for increased FPV development on manmade reservoirs in the States, espeically on hydropower basins
- In-depth analysis of factors impacting project development can be utilized by stakeholders and developers





Alcala, Marissa & Pablo Calderon. (2020). Floating solar. Project Finance. Norton Rose Fulbright. <u>https://www.projectfinance.law/publications/floating-solar</u>

Agostinelli, Guido. (2020). Floating Solar Photovoltaic on the Rise. Emerging Energy Solutions. International Finance Corporation (IFC). <u>https://www.ifc.org/wps/wcm/connect/6ef92aa8-bf29-4c43-8edc-a0f7555e6a5d/IFC-EnergyNotes-</u> <u>FloatingSolar_WEB.pdf?MOD=AJPERES&CVID=n8KDCtS</u>

Berkeley Lab. (2019). New National Lab Study Quantifies the Cost of Transmission for Renewable Energy. Electricity Markets & Policy. https://emp.lbl.gov/news/new-national-lab-study-quantifies-cost

Bolinger, Mark, Seel, Joachim, Dana Robson, Cody Warner. (2020). Utility-Scale Solar Data Update: 2020 Edition. Berkeley Lab. https://emp.lbl.gov/sites/default/files/2020_utility-scale_solar_data_update.pdf

Bureau of Land Management (BLM). (n.d.) Renewable Energy: Laws & Regulations. <u>https://www.blm.gov/programs/energy-and-minerals/renewable-energy/laws</u>

Cagle, Alexander E., Alona Armstrong, Giles Exley, Steven M. Grodsky, Jordan Mackick, John Sherwin, and Rebecca Hernandez. (2020). The Land Sparing, Water Surface Use Efficiency, and Water Surface Transformation of Floating Photovoltaic Solar Energy Installations. MDPI. Sustainability: 12, 8154. doi:10.3390/su12198154

Cox, Molly. (2019). The State of Floating Solar: Bigger Projects, Climbing Capacity. GreenTech Media, New Markets. <u>https://www.greentechmedia.com/articles/read/the-state-of-floating-solar-bigger-projects-and-climbing-capacity</u>



Davis, Michelle, Colin Smith, Bryan White, Rachel Goldstein, Xiojing Sun, Molly Cox, Gregson Curtin, Ravi Manghani, Shawn Rumery, Colin Silver, and Justin Baca. U.S. Solar Market Insight Executive Summary. 2020 Year in review. Solar Energy Industries Association & Wood Mackenzie. Downloaded From: https://www.woodmac.com/research/products/power-and-renewables/us-solar-market-insight/

Dayrit, Teresa. (2016). Comparative Analysis of Environmental Impacts of Utility-Scale and Distributed Solar. Research Brief. PSE Healthy Energy. <u>https://www.psehealthyenergy.org/wp-content/uploads/2017/03/Solar_Research_Brief_2016_.pdf</u>

Dennis, Brady, and Juliet Eilperlin. (2021). Biden plans to cut emissions at least in half by 2030. The Washington Post. <u>https://www.washingtonpost.com/climate-environment/2021/04/20/biden-climate-change/</u>

DNV GL. (n.d.). Floating Solar Services. DNV GL. https://www.dnvgl.com/services/floating-solar-services-147724

DNV GL. (2021). Recommended Practice: Design, development and operation of floating solar photovoltaic systems. https://rules.dnv.com/docs/pdf/DNV/RP/2021-03/DNVGL-RP-0584.pdf

Doran, Matthew. (2014). Floating solar power plant would reduce evaporation, proponent says. ABC Net News Australia. <u>https://www.abc.net.au/news/2014-05-12/floating-solar-power-plant-would-reduce-evaporation/5445912</u>

DSIRE & NC Clean Energy Technology Center. (2020). Detailed Summary Map of Renewable & Clean Energy Standards. DSIREinsight. <u>https://ncsolarcen-prod.s3.amazonaws.com/wp-content/uploads/2020/09/RPS-CES-Sept2020.pdf</u>



Farfan, Javier and Christian Breyer. (2018). Combining Floating Solar Photovoltaic Power Plants and Hydropower Reservoirs: A Virtual Battery of Great Global Potential. Energy Procedia, V. 155: 403-411. <u>https://doi.org/10.1016/j.egypro.2018.11.038</u>

Gorjian, Shiva, H. Sharon, Hossein Ebadi, Karunesh Kant, Fausto Bontempo Scavo, Giuseppe Marco Tina. (2021). Recent Technical Advancements, Economics and Environmental Impacts of Floating Photovoltaic Solar Energy Conversion Systems, Journal of Cleaner Production. <u>https://doi.org/10.1016/j.jclepro.2020.124285</u>

Grand View Research. (2020). Floating Solar Panels Market Size, Share & Trends Analysis Report by Product (Tracking Floating Solar Panels, Stationary Floating Solar Panels), By Region, And Segment Forecasts, 2020-2027. <u>https://www.grandviewresearch.com/industry-analysis/floating-solar-panels-market</u>

Haggerty, Jean. (2020). Floating solar nearing price parity with land-based US solar. PV Magazine. <u>https://www.pv-magazine.com/2020/10/07/floating-solar-nearing-price-parity-with-land-based-us-solar/</u>

Haas, J, J. Khalighi, A. de la Fuente, S.U. Gerbersdorf, W. Nowak, Po-Jung Chen. (2020). Floating photovoltaic plants: Ecological impacts versus hydropower operation flexibility. Energy Conversion and Management. Vol. 206: 112414. <u>https://doi.org/10.1016/j.enconman.2019.112414</u>

Haugwitz, Frank. (2020). Floating solar PV gains global momentum. PV Magazine. <u>https://www.pv-magazine.com/2020/09/22/floating-solar-pv-gains-global-momentum/</u>



Hooper, Tara, Alona Armstrong, Brigitte Vlaswinkel. (2020). Environmental impacts and benefits of marine floating solar. Solar Energy. Science Direct. https://doi.org/10.1016/j.solener.2020.10.010.

Hopson, Christopher. (2020). Floating solar going global with 10GW more by 2025: Fitch. Recharge News. <u>https://www.rechargenews.com/transition/floating-solar-going-global-with-10gw-more-by-2025-fitch/2-1-894336</u>

Horwath, Justin. (2021). US added 10 GW of utility scale solar in 2020. S&P Global Market Intelligence. <u>https://www.spglobal.com/marketintelligence/en/news-insights/latest-news-headlines/us-added-10-gw-of-utility-scale-solar-in-2020-62792055</u>

Ibeke, M., E. Miller, D. Sarkisian, J. Gold, S. Johnson, K. Wade. (2017). Floating photovoltaics in California, project final report. https://tomkat.stanford.edu/experiential-learning/energy-impact-summer-fellowships/2017-floating-photovoltaics-california

Intergovernmental Panel on Climate Change (IPCC). (2018). Special Report: Global Warming of 1.5°C. https://www.ipcc.ch/sr15/

Internal Revenue Service (IRS). (n.d.). Opportunity Zones, https://www.irs.gov/credits-deductions/businesses/opportunity-zones

International Finance Corporation (IFC). (2015). Utility-Scale Solar Photovoltaic Power Plants. A Project Developer's Guide. https://www.ifc.org/wps/wcm/connect/a1b3dbd3-983e-4ee3-a67b-cdc29ef900cb/IFC+Solar+Report_Web+_08+05.pdf?MOD=AJPERES&CVID=kZePDPG

Kagan, Julia. (2021). Modified Accelerated Cost Recovery System (MACRS). Investopedia. https://www.investopedia.com/terms/m/macrs.asp



Kougias, Oiannis, Sandor Szabo, Fabio Monforti-Ferrario, Thomas Huld, Katalin Bodis. (2016). A methodology for optimization of the complementary between small-hydropower plants and solar PV systems. Renewable Energy: Vol. 87, (2). 1023-1030. <u>https://doi.org/10.1016/j.renene.2015.09.073</u>

Lee, Nathan, Ursula Grunwald, Evan Rosenlieb, Heather Mirletz, Alexandra Aznar, Robert Spencer, Sadie Cox. (2020). Hybrid floating solar photovoltaicshydropower systems: Benefits and global assessment of technical potential. Renewable Energy, Volume 162, Pages 1415-1427. https://doi.org/10.1016/j.renene.2020.08.080

Liu, L., Q. Sun, H. Li, H. Yin, X. Ren, R. Wennersten. (2019). Evaluating the benefits of integrating floating photovoltaic and pumped storage power system. Energy Convers. Manag., 194, pp. 173-185, <u>10.1016/j.enconman.2019.04.071</u>

Ma, Tao, Hongxing Yang, and Lin Lu. (2014). Feasibility study and economic analysis of pumped hydro storage and battery storage for a renewable energy powered island. Energy Conversion and Management. Vol. 79: 387-397. <u>https://doi.org/10.1016/j.enconman.2013.12.047</u>

Martins, Bruno Paixao. (2019). Techno-economic evaluation of a floating PV system for a wastewater treatment facility. Master of Science Thesis. KTH School of Industrial Engineering and Management. Energy Technology. <u>https://www.diva-portal.org/smash/get/diva2:1332527/FULLTEXT01.pdf</u>

Mibet Energy. (n.d.). Floating PV System. <u>https://www.mibetsolar.com/floating-solar-mounting-system_p83.html?gclid=CjwKCAiAlNf-BRB_EiwA2osbxReiFYZjNTtQ7sOV8zOqu_wA-LzUEzvAMTTg7JDN4b6bGF1493EhrBoCCkEQAvD_BwE</u>

Oliveira-Pinto, Sara and Jasper Stokkermans. (2020). Assessment of the potential of different floating solar technologies – Overview and analysis of different case studies. Energy Conversion and Management, V. 211. https://doi.org/10.1016/j.enconman.2020.112747



Patel, Prachi. (2020). The immense potential of solar panels floating on dams. Anthropocene Magazine. <u>https://www.anthropocenemagazine.org/2020/10/the-immense-potential-of-solar-panels-floating-on-dams/?gclid=CjwKCAiAlNf-BRB_EiwA2osbxfB4ydaV-g5aGYS-vdBsi2V1IqIVbHj_O-SHR6qiG4muhsNNRgkrJxoChugQAvD_BwE</u>

Prescient & Strategic Intelligence Private Limited (P& S Intelligence). (2020). Floating Solar Panels Market Research Report – Global Industry Analysis and Demand Forecast to 2026. Summary: <u>https://www.researchandmarkets.com/reports/5184645/floating-solar-panels-market-research-report-</u> <u>by?utm_source=BW&utm_medium=PressRelease&utm_code=8ktzpf&utm_campaign=1465362+-+Worldwide+Floating+Solar+Panels+Industry+to+2026+-</u> <u>+by+Type%2c+Location+and+Technology++&utm_exec=jamu273prd</u>

Reinsch, William Alan. (2021). A Dark Spot for the Solar Energy Industry: Forced Labor in Xinjiang. Center for Strategic & International Studies. https://www.csis.org/analysis/dark-spot-solar-energy-industry-forced-labor-xinjiang

Renewable Energy Focus. (2008). US vineyard uses space saving flotovoltaics. Renewable Energy Focus. Vol. 9: 4 (64-65). https://www.sciencedirect.com/science/article/pii/S1471084608701422

Rodrigues, Italo Sampaio, Geraldo Luis Bezerra Ramalho, and Pedro Henrique Augusto Medeiros. (2020). Potential of floating photovoltaic plant in a tropical reservoir in Brazil. Journal of Environmental Planning and Management. Vol-63, 13: 2334-2356. <u>https://doi.org/10.1080/09640568.2020.1719824</u>

Rosa-Clot, Marco and Giuseppe Marco Tina. (2018). Submerged and Floating Photovoltaic Systems: Modeling, Design and Case Studies. Academic Press. https://doi.org/10.1016/C2016-0-03291-6



Rosa-Clot, Marco and Giuseppe Marco Tina. (2020). Floating PV Plants. https://www.sciencedirect.com/book/9780128170618/floating-pv-plants

Solar Energy Industries Association (SEIA). (2021). Solar Investment Tax Credit (ITC) Factsheet. <u>https://www.seia.org/sites/default/files/2021-01/SEIA-ITC-</u> <u>Factsheet-2021-Jan.pdf</u>

Solar Energy Industries Association (SEIA). (n.d.)(A). Utility-Scale Solar. <u>https://www.seia.org/initiatives/utility-scale-solar-power#:~:text=There%20are%20more%20than%2037%2C000,provide%20backup%20power%2C%20and%20more.</u>

Solar Energy Industries Association (SEIA). (n.d.)(B). Depreciation of Solar Energy Properties in MACRS. <u>https://www.seia.org/initiatives/depreciation-solar-energy-property-macrs</u>

Spencer, Robert, Jordan Macknick, Alexandra Aznar, Adam Warren, and Matthew O. (2019). Floating Photovoltaic Systems: Assessing the Technical Potential of Photovoltaic Systems on Man-Made Water Bodies in the Continental United States. Environmental Science & Technology: 53(3), 1680-1689. https://pubs.acs.org/doi/10.1021/acs.est.8b04735

Strata Clean Energy. (n.d.). Putting Environmental Responsibility First. <u>https://www.stratasolar.com/solar-solutions/utility/services/operations-and-</u> <u>maintenance/vegetation-management</u>

Sylvia, Tim. (2019). America's largest floating solar project completed. PV Magazine. <u>https://pv-magazine-usa.com/2019/10/23/americas-largest-floating-solar-project-completed/#:~:text=Ciel%20%26%20Terre%20USA%20has%20completed,9.6%25%20of%20current%20electricity%20generation.</u>

20

Thoubboron, Katie. (2020). Floating solar: what you need to know. EnergySage. https://news.energysage.com/floating-solar-what-you-need-to-know/



Trabish, Herman. (2019). Floating solar offers unique bargains – U.S. utilities are missing out. Utility Dive. <u>https://www.utilitydive.com/news/floating-solar-offers-unique-bargains-us-utilities-are-missing-out/551693/</u>

Warburg, Philip. (2016). Floating Solar: A Win-Win for Drought Stricken Lakes in U.S. Yale Environment360. <u>https://e360.yale.edu/features/floating_solar_a_win-win_for_drought-stricken_lakes_in_us</u>

Wasthage, Louise. (2017). Optimization of Floating PV Systems; Case Study for a Shrimp Farm in Thailand. Mälardalen University. <u>https://www.diva-portal.org/smash/get/diva2:1118654/FULLTEXT01.pdf</u>

White Pine Renewables. (2021). Healdsburg, California 4.785 MW DC Solar Photovoltaic Floating Solar System. <u>https://whitepinerenewables.com/wp-content/uploads/2021/04/healdsburg-case-study.pdf</u>

World Bank Group, ESMAP, SERIS. (2019). Where Sun Meets Water (Vol.1): Floating Solar Handbook for Practitioners. World Bank Group, Energy Sector Management Assistance Program (ESMAP), and Solar Energy Research Institute of Singapore (SERIS). <u>http://documents.worldbank.org/curated/en/418961572293438109/Where-Sun-Meets-Water-Floating-Solar-Handbook-for-Practitioners</u>